File No. 459 D. Collection No.
1945.

36 Page

Jamsore Residency

28/2/47 9/2/47

Pros. Serial Nos. 1 — 25

Subject.

Orders of the Govt of India on chapter X of the Excise Committees report regarding the disposal of the retail vend of country liquor

Previous References.

Later References.

S. 97. (Blue).

DCFP—6788&P—(G-1035)—10 3 30—1,00,000.

E. P. S —4-1907. -1,000.

File No.

RESIDENT'S OFFICE.

Note Sheet.

Letter No. 2997 Spc, dated 16th May 1907
from the Govt of Bombay Finance Dept.

SUBJECT.

Orders of the Govt. of India on the recommendations contained in certain Chapters of the Report of the Indian Excise Committee, 1905-1906.

Probably copies of these resolutions may be received from the Foreign Department in due course, but in the mean time, they may be sent to the Collector, Civil and Military Station, for report as to the action that should be taken in connection with the Excise Administration of the C. & M. Station.

Four drafts are submitted for approval, in order to enable each question being dealt with separately on receipt of the Collector's earliest reply.

Id/ W.S.T.
15-6-07.

Resident-

These resolutions have been received already in connection with Coorg Excise. The Collector in consultation with the Deputy Commissioner of Abkari can now submit proposals based on them for the amendment of our present system.

Id/ P.P.R.
17-6-07.

Id/ A.W.
18-6.

S.2.

Issued No. 4357 dated 20th June '07

R. P.B.—6-1907.—2,000.

RESIDENT'S OFFICE.

Note Sheet.

File No. 459 D / 1905

S 3.

Letter No. 2959 *dated* 28. Aug 1907

from Mr Collector, Co Rs Ville

SUBJECT.

Re retail and y country liquor

S 1 do.

Nr S.g d. are y previous Rules re keeping method y discharge y re rigal y retail and y country liquor is an anchri system worked on ye lines indicated in paras 5 & 6 y ye Trunca Dyst Rules y ye 16. May 1907, ythin being left to local Govt as explained in para 18 y ye Rules to extend within limits ye periods for which shops are anchrised. As ye Collector points out, ye

3

only liquor manufactured in the district
is beer and in this case the privilege
of manufacture is not at present
represented from the right of retail
vend. The Board proposes to effect
this separation from the next year
after fixing a standard of quality
in consultation with the Collector
Dy. Comm., Gudur. This proposal
may be accepted. The question of
fixing a standard of quality is already
under consideration in connection
with the I.G.L. Rules of the 23. June
1903 on the subject of the revision
of the Brewery Rules. Mr. Redford's
[illegible] has also been asked by the I.G.L. to consider this matter.

2. The other conditions laid down
by the I.G.L. in the earlier G.O. on the
system are already observed in the
C & R. Districts under the rules
contained in Revenue Circ. No 526 of 5. Feb. 1903

† Should this read been done

Notes—continued.

Gen. Moore suggests in para 4 y he. letter that the question of extending the auction period beyond one year need not be considered for the present. This suggestion may be approved.

3. The proposal made in para 5 of his letter for the acquisition of sites for the permanent bonded warehouses is in accord with para 13 of the Treasury Report under consideration, & the Collectors may be asked to select suitable sites in consultation with the Executive Authorities & the Bangalore City & with due regard to the wishes & the convenience

* I agree.

in the vicinity and submit proposals for this acquisition.

13/9/07

Rec'd 4

I do not see how the operation of manufacture from wood is possible in the Colonial Stores. I imagine most of the retail shops are practically tied houses. The brewers in any case would always insist on having the control of the bulk of their trade in Bungalows & it makes little difference what system is employed. Moreover the contract that there shall be two bushels of malt to a hogshead of beer on which the Govt. have practically

Plans see p. 91 f
file 459 f. 1905.
Flag L.
Pub. wks. dept.

* Pub. wks. dept. refers on this point.

Flag B in file

squeezed out all breweries except those equipped with an up to date ice plant & of these there is only one viz. Leishman's who have practically a monopoly of the manufacture of beer ~~& probably quality could placed as regards its retail rival Brewing activities in Bangalore are practically & there is little room for small ones.~~

and will have, unless the other brewers procure ice plant. If so there will be competition, but only amongst the brewers & outsiders will have very little chance.

Coll.r proposes to exclude breweries

Pub up burgundaden's petition & was forwarded with

for
S 49 of Feb 459
1905
Pkg J. L
circular Pkg N
wrapper

from holding at the sale of shops,
but I don't see how this could
be done.
I agree with the Coll^r that the
period of one year for leases should
be maintained until permanent reforms
are effected but for the reason
given above [illegible] would
probably not
be much variation in the [illegible]
of tenure whatever period might
be prescribed.

JJK.
16/9/07.

Is it certain that this Resolution was intended
to cover the manufacture of beer by these
methods? The language of it is hardly consistent
with that view

CW
17.9

Has any special resolution relating to [illegible]
been passed [illegible] besides this
which touches of the Exc. Committee's report
deal with beer particularly?
18/9 JM

no other resolution
has been passed
SN.
18/9/07

Notes—*continued.*

chapter VII of the Excise Committee report relates to the retail sale of foreign liquor and chap X to that of Indian liquors. The Finance Dept. Resln. No 2995 Ex of 16. May 1907 deals with the Committee's recommendations in chap VII and a Resln of the same Dept. No 2997 Ex of 16. May 1907 with those contained in chap X. Beer manufactured in India according to European methods is dealt with in chap VII & is intended to be ~~eventually~~ classified as foreign liquor. But in para 114 of the Report it is stated that before beer made in India can

Vol I of 1905 Pkg O

of 1905 Pkg Q

paras 108, 114, 122 & 132

be admitted to the Jurisdiction of foreign
liquor it is necessary to ensure
that it is of proper quality
Beer formerly manufactured in Bangalore
is then required to an inferior
article for native consumption.
known by the title of native
beer, on which a low rate of taxation
is imposed In the orders passed
by the S.of S on chapter VII, Bengal
Bedford has been asked to investigate
the question of fixing a standard para 13 of SI
of quality for beer & to suggest- of file 459 B
1905
a suitable standard and the Flag O
proposal regarding the enhancement- para 27 do:
of duty on beer from 1 anna to 2
annas has been reserved for
separate consideration. Until
there are authoritative

Notes—*continued.*

10

Standard of quality has been fixed & the duty raised here manufactured in Bangalore — Though such manufacture is under European process should presumably be regarded as country liquor for the purpose of charge X of the Excise Commissioner's report and the retail vend should be regulated under the orders contained in Finance Dept Resolⁿ No 2997 Ex d 16. May 1907. The proposal however, is by no means free from doubt & the matter may therefore be referred (a.o) to the Collector for remarks

Sly Fib 452D 1905

Hy R

Mr Thorne a.o.

19/9/07 I think I agree with the above.

Until recently ~~the~~ Spaniards was introduced into Bangalore the beer produced was sugar beer & can only be described as country liquor. Although orders have been given for the improvement of the beer I take it that the process process has not yet been brought up to the standard which as would entitle the liquor to be classified as foreign liquor as is no doubt e.g. Messrs Mees. When a recognised standard has been introduced reinforced it will be to classify & label accordingly.

20/8/07

Summary opinion

9 Returns ... 1 Beer brewed in Bangalore - undoubtedly 'foreign liquor' under present conditions

Up to the end of last official year two

Notes—*continued.*

12

Kinds of beer are brewed in Bangalore, one of which satisfies the conditions of Rule 1 of Resident's Notification S-26, dated 5/2/1903. The other kind was the so-called 'sugar' beer, was not brewed from malt and did not satisfy those conditions. It is to this latter beer that the Excise Committee refer in para. 114 of their report. This kind of beer is no longer brewed. Please see para. 4 of the Conditions of the present license and also Resident's order No 1203 of 22/2/1906.

It was necessary to include Beer in my report on Chapter X of Excise Committee's Report in connection with the auction system.

25/6/07.

Resident:

I am still inclined to think that all beer in Bangalore is intended by the G.O. of 10 to be classed as country liquor. Para 114 of the Excise Committee's report seems to bear this belief out. It is true that

Raw was foreign liquor within the meaning both of that Notification and of para. 114 of Excise Committee's Report

Flag T

11-7 file 314/04

Papers submitted on 27/6/07

Read 28/6/07

Burgher beer has been stopped and a minimum of 2 bushels of malt per hop head prescribed but the question is have the Govt of India yet ruled that Bangalore beer is foreign liquor.

I should say so. In the first place the duty is still one rupee a gallon and I enquire it was so fixed because the quality of the liquor was bad. We have not yet been instructed as to the standard (regard the quantity of malt) which shall be adopted as regards which Bedford is still making investigations - Until this is ascertained & prescribed I doubt see that the Bangalore beer can be treated otherwise than as quality liquor Incidentally I may say that I am told

Hop Ex N.

Flag G.

Notes—*continued.*

that the Corps in Bangalore refuses drink the local product, that it is obtained from Madras.

4/10/07

We ought as in India dep. I should think it is meant the County Legion myself but para 114 of the Report is ambiguous Civil India Constabularies

5/10

1/10

12 Dept. D.O letter of the Foreign Dept. is submitted for approval. The Under Secretary may then address the F.A.R.I.

5/4 19/10/07. Issued No 6566 dy 22-10-07

E. P. B.—6-1907.—2,000.

File No. 459 D 1905

RESIDENT'S OFFICE.

Note Sheet.

P.10

D.O Letter No. _____ dated 9 January 1908
from the Govt of India, Finance Dept

SUBJECT.

Retail vend of country liquor

A. In the Govt of India consider that beer brewed in the Native States should not be classed as "foreign liquor", the orders contained in Finance Dept resolution
A.1. File 459 D 1905 No. 2997-Exc of 16 Aug 1907 should be
enlarged so as
applied for the retail vend of that beer.

2. Please see paragraphs 1 to 4 of note on Collector's letter No. 2959 of 28 August 1907. Draft letter to the Collector in accordance with the note is submitted for approval. If approved, a copy of this D.O Correspondence with the Govt of India (Sl. 4 & Sl. 10 with enclosure) may at the same time be sent D.O. confidentially for the Collector's information.

A.3 — do

A.S.
16/1/08

17/1/08

Rest

It has been considered whether
Mr Bedford's enquiry is to be complied
with
as fair. The Assistant Deputy Comr would be
the alternative
be asked to reply to them. In that
case we may send a copy of Mr Bedford's letter
Mr Bedford's letter note to the Deputy Comr asking
whether he has any arguments to
urge against the statutes enacted
in it. Personally I see little use
in doing this. The firm of D. are not
likely to pay much attention to
local expert opinion in the face
of that of the Chiefs of the
Central Excise Laboratory.

~~The proposed draft Collis is based~~
~~on~~ the assumption that hair is
to be classed as sanitary towels & we
~~must in any case~~
have as regards the exemption of
wool from manufactured the Coll.

Notes—*continued.*

tells us in his letter S. 3. that two conditions are required (1) the fixing of a maximum selling price at the breweries to the licensees (2) the fixing of a standard of quality of the beer to be sold. No 1 has been done: no 2 is still under consideration & ~~to be still~~ ~~is~~ before Bedford's ~~recommends~~. If both are essential to the suppression of undue pressure the reform cannot be effected until both conditions are satisfied

It is proposed to continue the charges for one year pending the fixing of a standard of quality it ~~may be~~ ~~provided~~ that the brewers may be allowed to bid as before.

I agree with Collis's suggestion in para 5 of his letter (S. 3.) that may be

and it is doubtful whether the D.C. Lokeri can be asked to fix a standard of quality unless it conforms with Bucks B's final recommendations which are awaited.

asked to take steps for purchasing
sites for shops.

See enquiries note.
Send a copy also of
J. S. & Enquiries & Dog
Should be made diligent
if he can let us have a
form as possible his opinion
as to whether houses should
be excluded from compulsion
for retail trade of Co-operative
Societies only to those
Letter of 28th Aug: 1907
must be observed. I do
not quite understand why
separation of manufacture
from retail trade becomes
depends upon the fixing of
a standard of quality for
beer. Mr. M. &
Explain this & why that
separation must, unless
absolutely impossible, be
effected at least value.

Notes—corrections
This may be
dealt with
when Co's report
on the proper
location &
the reduced num-
ber of shops
about 6 &
has been
approved
addressed.
S. F.
20/1

H450 F
Vol. 3.

R. P. B.—7.07.—1,000.

Notes—*continued.*

Two draft d. o letters are submitted for approval.

R. P. B.—1-07.—1,000

E. P. H —4-1907.—1,000.

RESIDENT'S OFFICE.

Note Sheet.

File No. 459 D of 1905

R. O. Letter No. _____ dated 8: February 1908
from the Collector, Coimbatore Station of Nilgiris.

SUBJECT.

Retail vend of beer in the Coimbatore Station.

Sec M

Please see notes on Sec. M-10.

M.10.

2. The Govt of India have decided on major Hodgetts's report that beer brewed in the Coimbatore Station should not be classed as foreign liquor - such beer is thus country liquor, & is subject to the orders contained in its retail vend in Finance Dept^t resolution No. 2997 Exc dt 16: may 1907 - Under para: 5 (1) of that resolution, the privilege of manufacture & of vend stands on completely separate - Arrangement in this connection has not been made in Madras, because the restriction in question does not apply to foreign liquor & beer is classed as such liquor under Madras Abkari Act I of 1886. It is not known why Mr Dawe has stated in his letter of 1: February 1908 that he does not think it necessary to enforce

Sec. 13(b) para 2.

M.13 C

express rigorously the conditions of the application of manufactured from roasted malt in respect to beer in the Constitution. He has had apparently in mind the practice obtaining in London where beer as already assumed, is classed as foreign liquor & is not subject to the orders contained in the instructions dealing with the restrictions cited above. Mr. Bennett's arguments in para 3 (i) & (iii) of his letter of 3rd Feb: 1908 do not appear to be sufficiently strong against the application of retail vend for manufactured. The brewers are under the existing brewery rules Reg X Rule 12 required to brew beer of good quality & if they do not do so, they will be punished under rule 21 of these rules, & it will be to their own disadvantage if they do not effect as much sale as possible of their beer, & they will therefore take good care to keep sufficient stock of beer always on hand. Hitherto there were 3 breweries in operation here but from 1st April 1907, only one brewery that of the Immigration Brewery Co is working, & as there will thus be no competition among brewers themselves to advance the sale of their own beers by becoming retail taverns, the Company now working may not be very anxious to bid for the retail shops for their own purposes since

all

all the shops will have to obtain their supplies from that Company.

2. In these circumstances, the Collector's proposal in H. W. 3 to separate the privilege of manufacture of beer from the right of retail vend may be officially accepted, but perhaps with reference to the rather strong remarks about the process of the manufacture of Bangalore beer ~~contention contained in paras 4 to 6 of this letter~~ in Mr. Bennett's letter of 3rd February 1908, Mr. Bennett may first be asked to obtain major Bedford's opinion on fresh samples of finished beer which may be sent to him with an intimation of Mr. Bennett's remarks about Bangalore beer, ~~as contained in paras 4 to 6 of this letter~~ circulated.

A-13(b) continued

H.S.
12/2/08

12/2/08

Ret

3. The question of the separation of manufacture of beer from its vend depends to a large extent on the further question whether beer brewed in Bangalore should be classified as

foreign or country liquors. Personally I shall be more inclined to accept the opinion of Mr Bennett who I know assures me is a practical brewer trained in England & with a wide experience of English breweries than that of Messrs Bedford who is a chemical analyst & nothing more. It may be remarked that the Bangalore Brewery has only itself to thank if it sent up samples of wort instead of the finished article. Sl 5 (et seq) Flag 4 shows clearly enough that the L. of I. is held to test beer as produced for consumption by the public & not liquor in an intermediate stage of manufacture

4. This state of uncertainty has complicated the question considerably. If Bangalore beer had been classed as Foreign liquor

Notes—*continued.*

we could have followed Lundons, if
seen him.
as county topics we could have ~~been~~
for it was possible to apply the principles of
~~further duty~~ Rev? no 4997 para 5(c) S.(1).
In the first place I think a further
reference should be made to Messrs
Bedford & finished samples be sent
them. As Mr Bennett says the
topics is drunk by Europeans,
and having tested it myself I
must confess to finding no great
difference between it & English bottled
Eli
beer. The wholesale endorsement of
by Messrs Bedford is an ill deserved
slur on the Brewery

5. Even if it be classed as county topics
Mr Dunn would seem opposed to the
separation of wood from manufacture, for
his opinion was recorded after reading
Messrs Bedford's report, forwarded with

S. 12. That it could be done however seems clear enough. Mr Bennett's arguments as to the need for fixing a standard of quality & the difficulty of making the requisite effective are very unconvincing If brewers supplied inferior beer to the shops, the latter would not be able to sell it as the public would not drink it: hence the brewers' profits would decline & the beer drinking public would desert beer for spirits or foreign liquors. Again if the brewers closed the shops by refusing to sell at a maximum price their licences could be cancelled & the brewers fined. Self interest and the terms of the licences would ensure a decent quality of beer & a sufficient quantity for the shops' needs whether the brewers owned them or not. Articles owned them. But I think definite rules should be defined with

Notes—*continued.*

we have heard from Mr. Bedford, even if he still adheres to his opinion the Dane's opinion shows that the measure need not be enforced rigorously in Bangalore.

L.W.R.

13/2/08.

b. I agree generally.

The Commissioner of Bangalore does need reconsideration. It is for me to say whether it is the fact that Messrs Dorr & Co are buying Beer over rent to Messrs Bedford. If so, fresh samples will be sent with a letter of explanation. But we cannot wait for the result of for the many years we may have to wait by the Date of 1st Sept. I will beg to know of steps by auction only to persons connected with the Brewery. Mr Sir

File Limited pursuit
5 11 07 Rs. 45 9 6
1 5 N

Unsigned letter to the Electricity Commissioners submitted for approval.

15/2/08

15/2/08

E. P.B.—4-1907.—4,000

RESIDENT'S OFFICE.

Note Sheet.

File No. 459 D 1905

Letter No. *dated*

from

SUBJECT.

Auction Sale of Bee Reserve.

Please see note to the Commissioner dated 28th June 1905 and my subsequent discussion of the question with him in which Mr. Bennett, the Resident Commissioner, has concurred as the following conclusion:—

Prior to X, the system in the Cook Islands was for the allotments to be kept in the hands of the Natives on the payment of Rent. That system was reviewed in X when it was decided that the auction system should be introduced, on account of abuse of natives obtaining

Verified.
K.P.
2/2/06

a clause in the retail trade.
I should state the reasons which
led us to this conclusion.
Since the matter has been
considered by the Excise Committee
& the Royal & the latter in
showing that the auction system
have in practice & their
Resp: and the abrogation
of the privileges of manufacture
would be fair condition
for the proper working of such
a system. Accordingly
the reasons for this decision
which will be found in the
Excise Committee Report &
I propose
include the argument that
if the manufacturer is also
the retail vendor the value
of liquor will be passed
in consideration of the
home trade of the S.F.D.
which is a serious
temptation to those who do not
drink & to discourage

Notes—*continued*.

been exempt those who do
[illegible] of Committee Reports
The Resident was
views on the conditions
of the Bar together in
Commutation, which
could justify the Court
sitting in postponing the
attempt to put the
Principle reforms for in
basis of the Bar with
[illegible] fraction, in view
of its fact that in
Bangalore [illegible] Mysore
Mr. Sundara Iyer to Brand
for into the Nation
of the country on large
scale [illegible]. Everyone
[illegible] technically
known as County or
[illegible] foreign Lawyers be
treated on the same
basis as Court of
[illegible]

this course, it
is understood, has
been themselves
[illegible] on
objection

R. P. B.—4-07.—1,000.

Accordingly the views in
which a conviction at
the last election's value
that the retail vendors
views have no interest
in the manufacture
& fermentation the question
as the views known as
if it is laid down in
Arrack rules)
I am now to enclose the
Board's reply so far as permits
the right of loss of revenue
since Law of application
the view conclusions of
Sales should be widely
circulated without loss
of time.
Yrs very truly

S/C

Draft letter is submitted for approval
H.
20/4/08
Rec'd.

E. P. S.—4-1907.—1,000.

5

RESIDENT'S OFFICE.

Note Sheet.

File No. 459-D of 1907

6.16

D.O Letter No. 2433-C dated 27th April 1908
from the Govt of India, Finance Deptt.

SUBJECT.

Major Hedgford's report on samples of Mayurbhanj lac

Major Hedgford's report has already been communicated to the Collector, C+ also Station Diary by Major Hedgford - Vide Enclosure to Collector's D.O letter of 18th April 1908.

Govt's D.O letter to the Collector on the basis of the Finance Deptt letter of 27th April 1908 is submitted for approval.

H/
7/5/08

7/5/08

Rest

J.A.F
8/5

Ex. 76. File 275 of 1874
Printed Correspondence
Final result under
Deptt.

Ex. 17.

Issued No. 2604 dated 15th May 1908.

E. P.E.—2-1938.—2,000.

RESIDENT'S OFFICE.

Note Sheet.

File No. 459 D / 1905

A.14

Letter No. 329 8 *dated* 1st October 1908

from the Director, Central Station, Kasauli

SUBJECT.

Manufacture of country beer in the Central Station.

Para 5 Sl. 18(d)

In order to see whether Mr. Bennett's proposal for the regulation of the temperature of native beer during fermentation by the use of a smaller quantity of yeast will meet the end desired, an experiment may as suggested by him be made by the brewers in the first instance. If the experiment proves to be a failure Major Bedford I.M.S., Director of Central Excise Laboratory, Kasauli, may be if approved, be consulted in the matter, as suggested in the concluding portion of the Director's letter of 1st October 1908.

A.18.

26/10/'08

27/10/'08.

Re 28 '08

Please return with papers

29/10

I agree. The Director will arrange that the experiment is carried out with the least possible delay.

29/10

Noted

Draft letter to the Director is submitted for approval.

H.
30/11/08

31/12

Received on 5.12.08.

R. P. B.—2-1908.—2,000.

3

RESIDENT'S OFFICE.

Note Sheet.

File No. 459 D 1905

1.20

Letter No. 4098 *dated* 15th December 1908
from the Collector, Co-ordn Station, Vizagapatam

SUBJECT.

Manufacture of country beer in the Co-ordn Stations

If approved, the Excise Asstt's proposal to defer the experiment till March next may be approved. In that case, the Collector's reference may be returned with the following endorsement:-

"The Excise Superintendent's proposal is approved".

A.S.
17/12/08

17/12/08

As proposed ? R 18/12/08

Read

Sent N 6911 B 24/12/08

Sent 24/12/08

R. P. B.—3-1909.—2,000.

RESIDENT'S OFFICE.

Note Sheet.

File No. 459 D of 1905

K.21

Letter No. 2026 *dated* 19: May 1909

from the Collector Coimbatore

SUBJECT.

Manufacture of arrack in the Coimbatore Division

The Collector will address this office again on the subject after obtaining the Breweries Company's opinion which has been called for - If no further communication be received from him by 1st proximo, a reminder may be sent to him?

Noted in the diary.

Issue reminder

22/5/09

22/5/09

Draft reminder is submitted for approval.

2/7/09

2/7/09

Issued W 4434 & 5.7.09

P.T.O.

Letter No. 3093 dated 31st August 1909 from the Collector of Excise Kheda No. 19

A.23

Margin for binding not to be written on.

2. With the use of a smaller quantity of yeast than hitherto in the manufacture of beer, it has been found from the last experiment that the average percentage of alcohol has been lower than before. No further action appears necessary as remarked by the Collector, who may, if approved, be asked to arrange for a report on the matter being submitted six months hence.

A.S.
18/8/'09

As proposed by Mr Sharma in his note D/ 31/7 09, further action may be postponed until the Survey Kheda Commissioner writes upon Major Bousfield's recommendations D/ 20/7 08.

R 19/8

Rejd

19/8

Draft letter is submitted for approval.
A.S. 20/8/'09

Issued No. 5516 & 21-8-09 Al. 24.